FEDERAL COMMUNICATIONS COMMISSION Washington, D.C. 20554



In the Matter of)	
Numbering Resource Optimization)	CC Docket No. 99-200
Thousands Block Pooling Administrator)	DA 00-2011
Technical Requirements)	211 00 2011

COMMENTS OF THE UNITED STATES TELECOM ASSOCIATION

The United States Telecom Association (USTA)¹ hereby submits its comments on the North American Numbering Council's (NANC) revisions to its Thousands Block Pooling Administrator Technical Requirements (PA Technical Requirements) that were forwarded to the Commission on July 20, 2000 in response to the Commission's directives in the above-captioned proceeding.² In its *Public Notice*, the Commission stated that the NANC recommendations will provide a basis for the Statement of Work in the Commission's solicitation for a Thousands Block Pooling Administrator.

USTA participated in the NANC process that developed the current revisions to the PA Technical Requirements that are the subject of the instant comments. With very few exceptions, USTA supports the determinations of the NANC that are reflected in the

No. of Copies rec'd CHL

¹ The United States Telecom Association, formerly the United States Telephone Association, is the nation's oldest trade organization for the local exchange carrier industry. USTA represents more than 1200 telecommunications companies worldwide that provide a full array of voice, data and video services over wireline and wireless networks. USTA members support the concept of universal service and are leaders in the deployment of advanced telecommunications capabilities to American and international markets.

² The Commission sought comments on the revisions in a Public Notice, DA 00-2011, released September 5, 2000 (*Public Notice*).

Administrator and implementation of the national thousand block pooling program.

Within this context, USTA offers the following comments on specific aspects of the PA

Technical Requirements and the Commission's solicitation of a Pooling Administrator.

1. Unresolved Issues Not Reflected in the Industry Numbering Committee Guidelines

The PA Technical Requirements reference Industry Numbering Committee (INC) Thousand Block Pooling Assignment Guidelines,³ which contain requirements to be followed by the Pooling Administrator. The INC has worked diligently to incorporate the determinations made by the Commission in its *Report and Order and Further Notice of Proposed Rule Making* in the above-captioned proceeding⁴ into both the Thousand Block Pooling Assignment Guidelines and the Central Office (CO) Code Assignment Guidelines. However, questions have been raised by the INC and the industry about specific issues that need to be incorporated in the INC Guidelines for them to accurately and adequately reflect the policies in the *Report and Order*. Those questions have not been answered. Because of this situation, the INC Guidelines and by direct association the PA Technical Requirements do not embody the complete policy determinations of the *Report and Order*.

The existence of these unresolved issues and policies means that the respondents seeking to become the Pooling Administrator will not have a complete understanding of the scope of responsibilities. This situation could result in increased costs, because the respondents will necessarily make certain assumptions in determining the scope of work

³ See §§ 2.16.1, 2.17.

⁴ FCC 00-104, released March 31, 2000 (Report and Order).

and associated costs that may need to be adjusted later. Such situations have arisen with the North American Numbering Plan Administrator (NANPA) contract, where questions have arisen regarding whether CO Code applications should be counted as "assignments" or "requests" in terms of the Administrator's compensation. These issues need to be resolved and the INC Guidelines revised before the PA Technical Requirements are finalized.

2. Commencement of the National Pooling Rollout Schedule

The pooling implementation roll out schedule is addressed in Section 2.10 of the PA Technical Requirements. While Section 2.10.5 states that pooling should begin in "mid-2001," USTA advocates that pooling rollout should begin no later than August 1, 2001 and that the PA Technical Requirements reflect that specificity. The Pooling Administrator should be selected as soon as possible so that the process to implement thousand block pooling can begin. The process for determining the rollout schedule by NPAs that is set forth in Section 2.10 of the PA Technical Requirements should provide a six month notice period before a carrier has to implement pooling in a particular NPA. However, the nine month start-up period to begin pooling specified by the Commission⁵ is not necessary in the current situation where competitive bids are being solicited for Pooling Administrator. This is demonstrated where two of the interested bidders have reported to state commissions that they can implement number pooling within a six month time frame or sooner. The implementation process and the PA Technical Requirements should be modified to reflect this time schedule for pooling rollout.

⁵ Report and Order at ¶¶ 156, 168.

⁶ See the Utah implementation dates put forward by Telecordia and the statements of NeuStar where pooling has already begun.

3. State Adherence to National Pooling Guidelines

Section 2.10.8 of the PA Technical Requirements addresses coordination of the transition for state pooling trials to the national plan. This provision should include the requirement that, once the transition to national rollout of pooling begins, the states should be directed to follow the national pooling guidelines embodied in the INC Guidelines. According to the *Report and Order*, the states engaged in pooling trials are to comply with the national guidelines by September 1, 2000.⁷ This additional language would notify the respondents seeking to become the Pooling Administrator that the Administrator has an obligation to comply with the INC Guidelines as part of their responsibilities.

⁷ Report and Order at ¶ 169.

Conclusion

USTA requests that the Commission consider the above comments with regard to the NANC Thousands Block Pooling Administrator Technical Requirements.

Respectfully submitted,

UNITED STATES TELECOM ASSOCIATION

Lawrence E. Sarjeant

Linda L. Kent

Keith Townsend

John W. Hunter Julie E. Rones

1401 H Street, N.W.

Suite 600

Washington, D.C. 20005

(202) 326-7375

September 25, 2000

Its Attorneys:

CERTIFICATE OF SERVICE

I, Meena Joshi, do certify that on September 25, 2000, Comments Of The United States Telecom Association was either hand-delivered, or deposited in the U.S. Mail, first-class, postage prepaid to the the attached service list

Meena Joshi

Jeannie Grimes Federal Communications Commission 445 12th Street, SW Washington, DC 20554

John W. Betkoski, III Linda Kelly Arnold Connecticut Department of Public Utility Control Ten Franklin Square New Britain, CT 06051

Al McCloud Federal Communications Commission Portals II 445-12th Street, SW - Room 6A-320 Washington, DC 20554

Douglas F. Carlson P.O. Box 12574 Berkeley, CA 94712

Henry G. Hultquist WorldCom 1801 Pennsylvania Avenue, NW Washington, DC 20006

Carl K. Oshiro Small Business Alliance for Fair Utility Regulation 100 First Street - Suite 2540 San Francisco, CA 94105

Karlyn D. Stanley Cole, Raywid & Braverman, LLP (Centennial Cellular Corp.) 1919 Pennsylvania Avenue, NW - Suite 200 Washington, DC 20006 Donald W. Downes Glenn Arthur Jack R. Goldberg Connecticut Department of Public Utility Control Ten Franklin Square New Britain, CT 06051

Geraldine Matise Network Services Division Federal Communications Commission 2000 M Street, NW Room 235 Washington, DC 20554

Peter Arth, Jr. Lionel B. Wilson Helen M. Mickiewicz PUC of California 505 Van Ness Avenue San Francisco, CA 94102

Donald L. Dear City of Gardena P.O. Box 47003 Gardena, CA 90247

Marc D. Poston William K. Haas Dan Joyce Missouri PSC 301 West High Street - Room 530 Jefferson City, MO 65101

Bob Pinzler South Bay Cities Council of Governments 5033 Rockvalley Road Rancho Palos Verdes, CA 90275

Mark J. Burzych Foster Swift Collins & Smith, PC (Thumb Cellular) 313 South Washington Square Lansing, MI 48933 Susan W. Smith Centurytel Wireless, Inc. 3505 Summerhill Road No. 4 Summer Place Texarkana, TX 75501

Janet Gail Besser James Connelly Massachusetts Department of Telecomms. and Energy One South Station Second Floor Boston, MA 02110

Lawrence G. Malone NYDPS Three Empire State Plaza Albany, NY 12223

Michael A. Sullivan 15 Spencer Avenue Somerville, MA 02144

Theresa Fenelon Falk
Pillsbury Madison & Sutro, LLP
(Saco River Telegraph and Telco.)
1100 New York Avenue, NW - Ninth Floor, East Tower
Washington, DC 20005

Mark C. Rosenblum Roy E. Hoffinger James H. Bolin, Jr. AT&T 295 North Maple Avenue - Room 3245H1 Basking Ridge, NJ 07920

Daniel Mitchell Commonwealth of Massachusetts 200 Portland Street Boston, MA 02114 Kenneth E. Hardman Moir & Hardman (Trillium Cellular) 1828 L Street, NW - Suite 901 Washington, DC 20036

W. Robert Keating
Paul B. Vasington
Eugene J. Sullivan, Jr.
Massachusetts Department of Telecomms. and Energy
One South Station - Second Floor
Boston, MA 02110

Robert H. Bennink, Jr. Erin K. Duffy North Carolina Utilities Commission 430 N. Salisbury Street Raleigh, NC 27603

Lynda L. Dorr PSC of Wisconsin 610 N. Whitney Way P.O. Box 7854 Madison, WI 53707

Howard J. Symons Sara F. Seidman Uzoma C. Onyeije Mintz, Levin, Cohn, Ferris, Glovsky & Popeo, PC (AT&T) 701 Pennsylvania Avenue, NW - Suite 900 Washington, DC 20004

Douglas I. Brandon AT&T 1150 Connecticut Avenue, NW Suite 400 Washington, DC 20036

John M. Goodman Michael E. Glover Bell Atlantic 1300 Eye Street, NW Washington, DC 20005 John F. Raposa, **HQE03J27** GTE 600 Hidden Ridge P.O. Box 152092 Irving, TX 75015

Katherine M. Harris Stephen J. Rosen Daniel J. Smith Willey, Rein & Fielding (PCIA) 1776 K Street, NW Washington, DC 20006

Bruce E. Beard Jeanne A. Fischer SBC Wireless, Inc. 13075 Manchester Road St. Louis, MO 63131

Jonathan M. Chambers Sprint Corp. 401 9th Steet, NW Suite 400 Washington, DC 20004

Lee L. Selwyn Helen Golding Economics and Technology, Inc. One Washington Mall Boston, MA 02108

Teresa K. Gaugler Jonathan Askin ALTS 888-17th Street, NW Suite 900 Washington, DC 20006

Peggy Arvanitas RE/MAX First Class 621 Bypass Drive Clearwater, FL 33764 Andre J. Lachance GTE 1850 M Street, NW Washington, DC 20036

Philip F. McClelland Pennsylvania Office of Consumer Advocate 555 Walnut Street Forum Place - Fifth Floor Harrisburg, PA 17101

Joseph Assenzo Sprint Corp. 4900 Main - 11th Floor Kansas City, MO 64112

Kathryn Marie Krause James T. Hannon U S WEST 1020-19th Street, NW Suite 700 Washington, DC 20036

James S. Blaszak Levine, Blaszak, Block and Boothby, LLP (Ad Hoc Telecomm.) 2001 L Street, NW Suite 900 Washington, DC 20036

Elizabeth G. Kistner (ALTS) Three Spoede Ridge St. Louis, MO 63141

Michael F. Altschul Randall S. Coleman Lolita D. Smith CTIA 1250 Connecticut Avenue, NW - Suite 800 Washington, DC 20036 David Ellen Cablevision Lightpath, Inc. 1111 Stewart Avenue Bethpage, NY 11714

Douglas F. Carlson P.O. Box 12574 Berkeley, CA 94712

Marsha N. Cohen 2201 Lyon Street San Francisco, CA 94115

Larry A. Blosser Kemal Hawa Swidler, Berlin, Shereff, Friedman, LLP (Connect Comms.) 3000 K Street, NW Suite 300 Washington, DC 20007

Richard Eyre P.O. Box 2408 Tempe, AZ 85280

Richard L. Jones INENA c/o Loves Park 9-1-1 540 Loves Park Drive Loves Park, IL 61111

Richard M. Rindler Ronald W. Del Sesto, Jr. Swidler Berlin Shereff Friedman, LLP (Level 3 Comms.) 3000 K Street, NW, Suite 300 Washington, DC 20007 Cherie R. Kiser Gil M. Strobel Carlos A. Gutierrez Mintz, Levin, Cohn, Ferris, Glovsky and Popeo, PC (Cablevision Lightpath) 701 Pennsylvania Avenue, NW - Suite 900 Washington, DC 20004

Dana Frix Swidler, Berlin, Shereff, Friedman, LLP (Choice One Comms. & GST Telecomms.) 3000 K Street, NW Suite 300 Washington, DC 20007

Raymond L. Gifford Vincent Majkowski Robert J. Hix Colorado PUC 1580 Logan Street, Office Level Two Denver, CO 80203

Werner K. Hartenberger J.G. Harrington Dow, Lohnes & Albertson, PLLC (Cox Comms.) 1200 New Hampshire Avenue, NW Suite 800 Washington, DC 20036

Cynthia B. Miller Florida PSC Capital Circle Office Center 2540 Shumard Oak Blvd. Tallahassee, FL 32399

William P. Hunt, III Level 3 Comms., Inc. 1450 Infinite Drive Louisville, CO 80027

Edward A. Yorkgitis, Jr. Kelley, Drye & Warren, LLP (Liberty Teleco) 1200-19th Street, NW Suite 500 Washington, DC 20036 Reginald N. Todd County of Los Angeles 440 First Street, NW Suite 440 Washington, DC 20001

Susan M. Eid Tina S. Pyle Richard A. Karre MediaOne Group, Inc. 1919 Pennsylvania Avenue, NW - Suite 610 Washington, DC 20006

James R. Hobson Donelan, Cleary, Wood & Maser, PC (NENA) 1100 New York Avenue, NW Suite 750 Washington, DC 20005

L. Marie Guillory Jill Canfield NTCA 4121 Wilson Blvd. 10th Floor Arlington, VA 22203

Bill Neill P.O. Box San Diego, CA 92163

Robert S. Foosaner Lawrence R. Krevor Laura L. Holloway Nextel Comms. 2001 Edmund Halley Drive Reston, VA 20191

Daniel M. Waggoner Robert Tanner Davis Wright Tremaine, LLP (NextLink Comms.) 1500 K Street Washington, DC 20005 Trina M. Bragdon Maine PUC 242 State Street 18 State House Station Augusta, ME 04333

H. Gilbert Miller Mitretek Systems Center for Telecommunications and Advanced Technology 7525 Colshire Drive McLean, VA 22102

W. Mark Adams NENA 491 Cheshire Road Sunbury, OH 43074

Lawrence G. Malone NYDPS Three Empire State Plaza Albany, NY 12223

John J. Farmer New Jersey Board of Public Utilities 124 Halsey Street Fifth Floor P.O. Box 45029 Newark, NJ 07101

J.G. Harrington Laura Roecklein Dow, Lohnes & Albertson, PLLC (Nextel Comms.) 1200 New Hampshire Avenue, NW - Suite 800 Washington, DC 20036

Gerard Salemme Daniel Gonzalez Jason Williams Nextlink Comms. 1730 Rhode Island Avenue, NW - Suite 1000 Washington, DC 20036 Robert H. Bennink, Jr. Erin K. Duffy North Carolina Utilities Comm. 430 N. Salisbury Street Raleigh, NC 27603

Benjamin H. Dickens, Jr. Michael B. Adams, Jr. Blooston, Mordkofsky, Jackson & Dickens (Omnipoint Comms.) 2120 L Street, NW Washington, DC 20037

Alfred G. Richter, Jr. Robert K. Toppins John S. DiBene SBC Comms. 1401 I Street, NW, Suite 1100 Washington, DC 20005

Carl K. Oshiro Small Business Alliance for Fair Utility Regulation 100 First Street Suite 2540 San Francisco, CA 94105

Jay Keithley Sprint 1850 M Street, NW Suite 1100 Washington, DC 20036

Richard A. Askoff Regina McNeil NECA 100 South Jefferson Road Whippany, NJ 07981

Michael Travieso NASUCA 1133-15th Street, NW Suite 550 Washington, DC 20005 Betty D. Montgomery Duane W. Luckey Jodi J. Bair Robert A. Abrams PUC of Ohio 180 E. Broad Street - Seventh Floor Columbus, OH 43215

Richard-Michelle Eyre REC Networks P.O. Box 2408 Tempe, AZ 82580

Carol Salva 632-14th Street Santa Monica, CA 90402

Jonathan Chambers Sprint PCS 1801 K Streeet, NW Suite M112 Washington, DC 20006

Joseph Assenzo Sprint PCS 4900 Main Street - 12th Floor Kansas City, MO 64112

Alberto Levy Melissa Caro Texas Office of Public Utility Counsel 1701 N. Congress - Suite 9-180 P.O. Box 12397 Austin, TX 78711

Brian Conboy Thomas Jones David Don Willkie Farr & Gallagher (Time Warner Turner) 1155-21st Street, NW Washington, DC 20036 Brian Thomas O'Connor Robert A. Calaff VoiceStream Wireless Corp. 1300 Pennsylvania Avenue, NW, Suite 700 Washington, DC 20004

Gilbert J. Yablon SMART Dialing Systems 21914 Dumetz Road Woodland Hills, CA 91364

Teresa K. Gaugler Jane Kunka Qwest 4250 North Fairfax Drive Arlington, VA 22203

Kathryn Marie Krause QWEST 1020 19th Street, NW Suite 700 Washington, DC 20036

David L. Heaton Office of the State's Attorney - Cook County, Illinois Public Interest Bureau 69 West Washington Chicago, IL 60602 James Bradford Ramsay NARUC 1101 Vermont Avenue, NW Suite 200 Washington, DC 20005

Howard J. Symons Sara F. Seidman Amy Bushyeager Mintz, Levin, Cohn, Ferris, Glovsky & Popeo, PC 701 Pennsylvania Avenue, NW - Suite 900 Washington, DC 20004 Mark C. Rosenblum Roy E. Hoffinger James H. Bolin, Jr. AT&T 295 North Maple Avenue - Room 3245H1 Basking Ridge, NJ 07920

Pamela J. Riley David A. Gross AirTouch Comms. 1818 N Street, NW - Suite 800 Washington, DC 20036

Don Woodford Mobility Canaca 1420 Blair Place Suite 800 Gloucester, Ontario K1J 9L8 Canada

Dawn Hunt Rogers Cantel, Inc. 333 Bloor Street East Toronto, Ontario M4W 1G9 Canada Brian Conboy Thomas Jones Christi Shewman Willkie Farr & Gallagher 3 Lafayette Centre 1155 21st Str. NW Washington, D.C. 20036

Russell C. Merbeth Daniel F. Gonos Winstar Communications, Inc. 1615 L Street, NW, Suite 1260 Washington, DC 20036 Robert L. Hoggarth Harold Salters Personal Communications Industry Assoc. 500 Montgomery Str. Suite 700 Alexandria, VA 22314-1561 Danny E.Adams Todd D. Daubert Kelley Drye & Warren LLP 1200 19th Street, NW Suite 500 Washington, DC 20036

Deanne M. Brutts Commonwealth of Pennsylvania Pennsylvania Public Utility Commission P,O. Box 3265 Harrisburg, PA 17105-3265

New Hampshire Public Utilities Commission E. Barclay Jackson, Esq. 8 Old Suncook Road Concord, NH 03301

George N. Barclay Michael J. Ettner General Services Administration 1800 F Street, NW, Rm. 4002 Washington, DC 20405

Cheryl Tritt Morrison & Foerster, LLP (NeuStar) 2000 Pennsylvania Avenue, NW Washington, DC 20006

Louise M. Tucker Telcordia Technologies, Inc. 2020 K Street, NW Suite 400 Washington, DC 20006

ITS 1231-20th Street, NW Washington, DC 20036 John T. Scott, III Verizon Wireless 1001 Pennsylvania Ave., NW Washington, DC 20004-2595

Teya M. Penniman Oregon Public Utility Commission Department of Justice 1162 Court Street NE Salem, OR 97310

Michael F. Altschul Cellular Telecommunications Industry Assoc. 1250 Connecticut Avenue, NW Suite 800 Washington, DC 20036

M. Robert Sutherland Angela N. Brown BellSouth Corp. 1155 Peachtree Street, NE, Suite 1700 Atlanta, GA 30309-3510

Michael S. Slomin Telcordia Technologies, Inc. 445 South Street, MCC-1J130R Morristown, NJ 07960

Michael E. Glover Edward Shakin John M. Goodman Verizon 1300 Eye Street, NW Washington, DC 20005